



# City Center TIF District

## City Center Urban Renewal Plan

Original Plan approved: May 16, 2006 | Substantial amendments approved: May 16, 2017 and May 18, 2021





## City Center Urban Renewal Plan Amendments

The following are amendments to the adopted City Center Urban Renewal Plan.

<b>AMENDMENT NUMBER: 1</b>	<b>PURPOSE:</b> Section V: Add Real Property Acquisition and Real Property Disposition as Projects under the Plan. Add Burnham Street Property, Taxlot ID 2S12AC-00202 as a property to be acquired.
<b>RESOLUTION NUMBER:</b> Council 14-19	
<b>EFFECTIVE DATE:</b> April 6, 2014	
<b>AMENDMENT NUMBER: 2</b>	<b>PURPOSE:</b> Section V: Add taxlots 2S102AD02800, 2S102AD02900, and 2S102AD03000 to the list of acquired properties under Project H: Real Property Acquisition and the list of properties to be disposed of under Project I: Real Property Disposition. (Burnham and Ash Avenue Properties).
<b>RESOLUTION NUMBER:</b> Council 15-13	
<b>EFFECTIVE DATE:</b> April 14, 2015	
<b>AMENDMENT NUMBER: 3</b>	<b>PURPOSE:</b> Section V: Add two Main Street Properties TAXLOT IDS 2S102AB02000 AND 2S102AB02100 (12533-12537 SW Main Street) to the list of acquired properties under Project H: Real Property Acquisition.
<b>RESOLUTION NUMBER:</b> Council 15-51	
<b>EFFECTIVE DATE:</b> November 24, 2015	
<b>AMENDMENT NUMBER: 4</b>	<b>PURPOSE:</b> Amend the City Center Urban Renewal Area boundary, adding 37.7 acres.
<b>SUBSTANTIAL AMENDMENT ORDINANCE:</b> Council 16-25	
<b>EFFECTIVE DATE:</b> December 13, 2016	
<b>APPROVED BY VOTERS:</b> May 16, 2017	
<b>AMENDMENT NUMBER: 5</b>	<b>PURPOSE:</b> Remove 1.6 acres of right-of-way from urban renewal area.
<b>MINOR AMENDMENT TOWN CENTER DEVELOPMENT AGENCY RESOLUTION 18-01</b>	
<b>EFFECTIVE DATE:</b> February 2, 2018	
<b>AMENDMENT NUMBER: 6</b>	<b>PURPOSE:</b> Section V: Add two Main Street Properties TAX LOT IDS 2S102AB02000 AND 2S102AB02100 (12533-12537 SW Main Street) to the list of properties to be disposed under Project I: Real Property Disposition.
<b>RESOLUTION NUMBER:</b> Council 18-27	
<b>EFFECTIVE DATE:</b> May 8, 2018	

<b>AMENDMENT NUMBER: 7</b>	<p><b>PURPOSE:</b> Under the requirements of Section F: Public Facilities, the public restroom at Rotary Plaza public space is found to benefit the City Center Urban Renewal Area.</p>
<p><b>MINOR AMENDMENT TOWN CENTER DEVELOPMENT AGENCY RESOLUTION: 19-01</b></p>	
<p><b>EFFECTIVE DATE:</b> February 5, 2019</p>	
<b>AMENDMENT NUMBER: 8</b>	<p><b>PURPOSE:</b> Add an area of land adjacent to 12562 SW Main Street and a strip of land adjacent to 9270 SW Maplewood Drive to the list of properties to be acquired under Project H: Real Property Acquisition and the list of properties to be disposed of under Project I: Real Property Disposition.</p>
<p><b>RESOLUTION AMENDMENT: 19-17</b></p>	
<p><b>EFFECTIVE DATE:</b> June 4, 2019</p>	
<b>AMENDMENT NUMBER: 9</b>	<p><b>PURPOSE:</b> Amend City Center Plan by adding projects, increasing maximum indebtedness by \$20.8 million, and adding nine years to the duration of the plan.</p>
<p><b>SUBSTANTIAL AMENDMENT ORDINANCE: Council 21-04</b></p>	
<p><b>EFFECTIVE DATE:</b> February 9, 2021</p>	
<p><b>APPROVED BY VOTERS:</b> May 18, 2021</p>	

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# Introduction

The City Center Urban Renewal Plan (the “Plan”) contains goals, objectives and projects for the revitalization of the City Center Urban Renewal Area (the “Area”). The Area, shown in Figure 1, is predominantly zoned for commercial use, encompassing lands in Tigard’s Central Business District, General Commercial District and Professional Commercial District. In addition to commercial lands, residential property on the east side of Hall Boulevard and adjacent to Fanno Creek is located within the R-4.5 Low-Density Residential District, R-12 Medium-Density Residential District and R-25 Medium High-Density Residential District.

Under existing conditions, the Area is underdeveloped and lacks the mix of high quality commercial, office, residential and public uses suitable for the City’s Central Business District. Information regarding conditions in the Area is provided in the Report accompanying the Plan (the “Report”). The purpose of the Plan is to use the tools provided by urban renewal to attract private investment and facilitate the Area’s redevelopment. These tools include tax increment financing (see Section X), which generally means that the property taxes resulting from growth in property value within the Area can be used to finance improvement projects

and programs. Urban renewal also allows for the Agency purchase of land from willing sellers and subsequent Agency sale for redevelopment as part of a public/private development partnership.

The Plan is administered by the City Center Development Agency (“Agency”) which was established by the City Council of the City of Tigard as the City’s Urban Renewal Agency. The Plan may be changed in the future, under the provisions of Chapter XII. The Original Plan had a duration of 20 years (see Chapter XI), meaning that no new debt would be incurred after Fiscal Year 2025/2026.

The first substantial amendment was developed in 2016 and went to voters in the May 2017 election. It amended the boundary and updated the plan as needed. The second substantial amendment was developed in 2020 and went to the voters in the May 2021 election. It added projects, increased the maximum indebtedness, and updated the plan as needed. The maximum amount of indebtedness (amount of tax increment financing for projects and programs) that may be issued for the Plan is Forty-Two Million Eight Hundred Thousand dollars and no cents (\$42,800,000). No new debt will be incurred after Fiscal Year 2034/2035.



# II Goals and Objectives

The goals of the Plan represent its basic purposes. The objectives for each goal generally illustrate how the goals are to be achieved. The urban renewal projects called for in Chapter IV of the Plan are the specific means of meeting the objectives.

## GOAL #1

Revitalization of the Downtown should recognize the value of natural resources as amenities and as contributing to the special sense of place.

### Objectives:

- 1A: Integrate open space and landscaping elements into the design and development of public improvement projects identified in the Plan to create a livable environment and provide opportunities for multimodal recreational use.
- 1B: Minimize the impact of public improvements and facilities projects on the natural environment through the integration of appropriate protective measures and mitigation strategies.

## GOAL #2

Capitalize on Commuter Rail and Fanno Creek as catalysts for future investment and development.

### Objectives:

- 2A: Support the development of transit-oriented residential, commercial, employment and recreational uses in the Central Business District that will benefit from and support commuter rail.
- 2B: Implement pedestrian and bicycle system improvements that will enhance connectivity between downtown and surrounding residential and commercial areas.

## GOAL #3

Downtown's transportation system should be multi-modal, connecting people, places and activities safely and conveniently.

### Objectives:

- 3A: Design and construct street improvements as consistent with the Tigard Downtown Improvement Plan and the Tigard Transportation System Plan.
- 3B: Concurrent with proposed street improvements, and in conformance with the Tigard Transportation System Plan (TSP), provide public and private parking facilities, bike lanes, sidewalks, pedestrian crossings and other pedestrian and bicycle facilities that promote multimodal usage, access and safety.





## GOAL #4

Downtown’s streetscape and public spaces should be pedestrian-friendly and not visually dominated by the automobile.

### Objectives:

- 4A: Promote pedestrian-oriented, human-scale development in the Central Business District.
- 4B: Develop urban spaces that will provide active and passive recreational opportunities for pedestrians and attract residents and visitors to downtown.
- 4C: Provide pedestrian-oriented streetscape improvements, including street trees, street furniture, planters and other landscape enhancements, that will create a safe and visually appealing destination for pedestrians.

## GOAL #5

Promote high quality development of retail, office and residential uses that support and are supported by public streetscape, transportation, recreation and open space investments.

### Objectives:

- 5A: Provide development incentives and technical assistance programs that encourage business and property owners to develop projects that are consistent with the Tigard Downtown Improvement Plan vision, the 2019 Affordable Housing Plan, the City of Tigard Strategic Plan 2020-2025, and the Tigard Comprehensive Plan.
- 5B: Support the transition of existing nonconforming businesses from downtown to more suitable locations within the City of Tigard.
- 5C: Provide for property acquisition to support this goal.



Photo Courtesy of Doug Vorwaller





# III Outline of Projects

The Plan identifies transportation projects, including street improvements, streetscape improvements and bicycle/pedestrian facilities improvements, which will increase multimodal connectivity throughout the Area and make downtown Tigard a safer and more accessible destination. The Plan also includes Parks, Public Spaces and Public Facilities projects that will beautify the Area, increase neighborhood livability and provide opportunities for residents, visitors and downtown workers to participate in a wide range of community and recreational activities.

Planning and Development Assistance Programs identified in the Plan will facilitate the development, redevelopment and rehabilitation of private property in the Area. The programs will encourage Area business and property owners to invest in projects that will increase the economic vitality of downtown Tigard, add affordable housing units to the Area and support the goals and objectives of the Tigard Downtown Plan and the City's Comprehensive Plan.



Photo Courtesy of Doug Vorwaller





# IV Map and Legal Description of Urban Renewal Area

Figure 1: Shows the urban renewal area boundaries.

Exhibit A is a legal description of the Area.



FIGURE 1.



## Exhibit A: City Center Urban Renewal Area Legal Description

A tract of land in Section 35 Township 1 South, Range 1 West and Sections 1 and 2 Township 2 South, Range 1 West Willamette Meridian City of Tigard, Washington County, Oregon.

Described as follows:

Beginning at the intersection of the southerly right-of-way of SW Greenburg Road with the southeast line of the John L. Hinklin DLC; thence N 07° 41' 55" W a distance of 100.77 feet to the north right-of-way of SW Greenburg Road; thence N 10° 32' 02" E a distance of 419.98 feet; thence S 88° 04' 51" E a distance of 168.91 feet; thence N 46° 34' 35" E a distance of 73.95 feet; thence S 85° 47' 11" E a distance of 190.07 feet; S 02° 45' 30" W a distance of 72.32 feet; thence N 75° 18' 06" E a distance of 36.45 feet; thence N 46° 48' 53" E a distance of 173.62 feet; thence N 64° 02' 12" E a distance of 177.40 feet to the westerly right-of-way of SW Hall Blvd.; thence N 36° 35' 04" E a distance of 83.84 feet to the easterly right-of-way of SW Hall Blvd.; thence N 64° 31' 19" E a distance of 148.06 feet; thence S 26° 03' 02" E a distance of 160.00 feet; thence N 64° 17' 30" E 148.04 feet to the southwesterly right-of-way of Highway 217; thence S 35° 21' 18" E, along said southwesterly right-of-way, a distance of 171.44 feet; thence S 42° 33' 04" E, along said southwesterly right-of-way, a distance of 99.48 feet; thence S 26° 55' 45" E, a distance of 225.54 feet to the northerly right of way of Highway 99 W; thence S 33° 05' 43" E, along said southwesterly right-of-way, a distance of 127.63 feet to the southerly right-of-way of Highway 99 W; thence S 18° 46' 14" E, along said southwesterly right-of-way, a distance of 123.73, more or less to the north line of Lot 1, Crow Park 217 and being point hereinafter referred to as "Point A"; thence S 18° 46' 14" E, along said southwesterly right-of-way, a distance of 33.80 feet; thence N 79° 41' 28" E, along said southwesterly right-of-way, a distance of 57.29 feet to an angle point on an offset spiral curve; thence S 33° 44' 44" E, along said southwesterly right-of-way, a distance of 221.73 feet (spiral curve chord); thence S 52° 02' 57" E, along said southwesterly right-of-way, a distance of 315.25 feet; thence S 41° 09' 43" E, along said southwesterly right-of-way, a distance of 302.54 feet; thence S 33° 34' 36" E, along said southwesterly right-of-way, a distance of 703.90 feet to the north line of the Wm. Graham D.L.C. and the southeast corner of Lot 2 Crow Park 217; thence N 81° 39' 34" W, along the south line of Crow Park 217, a distance of 963.07 feet to the

northwest corner of said Wm. Graham D.L.C. and an angle point in said Lot 2; thence N 79° 02' 14" W, along said south line of Crow Park 217, a distance of 506.40 feet to the northeast corner of Lot 1 Knoll Acres; thence S 00° 42' 32" W, along the easterly line of Lots 1, 2, 3, & 4 Knoll Acres, a distance of 407.90 feet to the northeast corner of Lot 5 Knoll Acres; thence S 30° 16' 07" W, along the easterly line of said Lot 5, a distance of 149.08 feet to the northerly right-of-way of SW Hunziker Street; thence S 48° 40' 12" W a distance of 85.64 feet to the intersection of the southerly right-of-way of SW Hunziker Street with the easterly right-of-way of SW Hall Blvd.; thence N 89° 25' 34" E, along the southerly right-of-way of SW Hunziker Street, 27.85 feet to an angle point; thence S 59° 29' 34" E a distance of 261.39 feet to the west line of Deed Doc. No. 89-14950, Washington County Deed Records (as depicted on SN 25,383); thence S 30° 30' 24" W, along last said west line a distance of 216.56 feet; thence N 59° 28' 54" W a distance of 120.00 feet; thence N 30° 27' 59" E a distance of 100.00 feet; thence N 59° 29' 34" W a distance of 133.60 feet; thence N 89° 17' 28" W a distance of 24.63 feet to the center line of SW Hall Blvd; thence along the center line of SW Hall Blvd. the following nine (9) courses; thence S 00° 42' 32" W a distance of 35.34 feet to a point of curve of a curve to the right; thence along said curve to the right with a radius of 163.70 feet, a central angle of 44° 01' 33" (a chord which bears S 22° 43' 19" W, 122.71 feet) and a length of 125.79 feet to a point of tangency; thence S 44° 44' 05" W a distance of 455.02 feet to a point of curve of a curve to the left; thence along said curve to the left with a radius of 179.05 feet, a central angle of 42° 08' 24" (a chord which bears S 23° 39' 53" W, 128.74 feet) and a length of 131.69 feet to a point of tangency; thence S 02° 35' 41" W a distance of 510.56 feet to a point of curve of a curve to the left; thence along said curve to the left with a radius of 190.99 feet, a central angle of 40° 59' 58" (a chord which bears S 17° 54' 18" E, 133.77 feet) and a length of 136.67 feet to a point of tangency; thence S 38° 24' 17" E a distance of 62.89 feet to a point of curve of a curve to the right; thence along said curve to the right with a radius of 190.99 feet, a central angle of 40° 07' 28" (a chord which bears S 18° 20' 33" W, 131.03 feet) and a length of 133.75 feet to a point of tangency; thence S 01° 43' 11" W a distance of 704.79 feet; thence N 88° 16' 45" W a distance of 35.01 feet to the northeast corner of Parcel 1 Partition Plat 1992-069 on the westerly right-of-way of SW Hall Blvd; thence along the northerly and westerly



lines of said Partition Plat the following 7 courses; thence N 19° 59' 47" W a distance of 36.96 feet; thence N 77° 33' 03" W a distance of 39.55 feet; thence N 68° 35' 31" W a distance of 63.16 feet; thence S 89° 17' 05" W a distance of 56.25 feet; thence N 81° 13' 33" W a distance of 92.73 feet; thence S 36° 40' 28" W a distance of 116.84 feet; thence S 57° 58' 03" W a distance of 43.20 feet; thence N 77° 47' 58" W a distance of 110.95 feet; thence S 02° 30' 20" W a distance of 422.27 feet to the northerly right-of-way of SW Omara Street; thence N 87° 45' 14" W, along the northerly right-of-way, a distance of 19.65 feet; thence S 03° 57' 44" W, along the westerly right-of-way of SW Omara Street a distance of 24.61 feet and a point on a non-tangent curve to the right; thence along said curve to the right with a radius of 145.90, a central angle of 67° 12' 06" (a chord which bears N 28° 27' 10" W, 161.48 feet) and a length of 171.12 feet to a point of tangency; thence N 05° 09' 15" E a distance of 10.48 feet; thence N 87° 56' 13" W a distance of 189.71 feet to the west line of Chelsea Hill; thence N 05° 09' 16" E, along the easterly line of Chelsea Hill a distance of 219.78 feet to the northeast corner of Lot 10 Chelsea Hill; thence N 64° 24' 41" W, along the northerly line of said Lot 10, a distance of 74.22 feet to the northwest corner of said Lot 10; thence S 49° 33' 17" W, along the westerly line of said Lot 10, a distance of 89.36 feet to the south west corner of said Lot 10 and a point on a non-tangent curve to the left; thence along said curve to the left with a radius of 140.02, a central angle of 73° 14' 45" (a chord which bears N 77° 04' 28" W, 167.06 feet) and a length of 179.00 feet to the southeast corner of Lot 27 Chelsea Hill; thence N 60° 54' 15" W, along the easterly line of said Lot 27, a distance of 149.70 feet to the northeast corner; thence S 76° 32' 45" W, along the northerly line of Lots 27 and 28 Chelsea Hill, a distance of 90.00 feet to the northwest corner of said Lot 27 being on the northerly line of Chelsea Hill No. 2; thence N 41° 41' 53" W, a distance of 365.61 feet to the southeasterly line of Duck Creek Homes; thence along the southeasterly and the northeasterly line of Duck Creek Homes the following 5 courses; thence N 44° 27' 43" E a distance of 50.76 feet; thence N 25° 06' 01" W a distance of 73.15 feet; thence N 05° 03' 58" E a distance of 40.00 feet; thence N 66° 13' 57" E a distance of 18.50 feet; thence N 42° 08' 14" W a distance of 112.77 feet to the northwest corner of Duck Creek Homes; thence N 44° 27' 43" E a distance of 20.57 feet; thence N 45° 36' 55" W a distance of 359.09 feet to the northwesterly right-of-way of SW Ash Avenue; thence S 44° 27' 43" W, along said northwesterly right-of-way of SW Ash Avenue, a distance of 258.18 feet to the

southwest line of Lot 9 Burnham Tract; thence N 42° 08' 14" W a distance of 380.48 feet to the most westerly corner of said Lot 9; thence N 50° 24' 52" E, along the northwest line of said Lot 9, a distance of 143.90 feet; thence N 42° 59' 15" W a distance of 821.63 feet, more or less, to the southeasterly right-of-way of SW Main Street, being a point on a non-tangent curve to the right; thence along said curve to the right with a radius of 1,870.00 feet, a central angle of 6° 35' 46" (a chord which bears N 55° 58' 35" E, 215.15 feet) and a length of 215.28 feet; thence N 59° 16' 28" E, along said southeasterly right-of-way, a distance of 202.32 feet to a point of non-tangent curve to the left; thence along said right-of-way and said curve to the left with a radius of 180.29 feet, a central angle of 19° 44' 52" (a chord which bears N 78° 43' 27" E, 61.83 feet) and a length of 62.14 feet; thence N 52° 43' 34" W a distance of 231.87 feet to the intersection point of the northwesterly right-of-way of HWY 99 W with the northerly right-of-way of SW Johnson Street; thence N 55° 27' 12" W, along said northerly right-of-way of SW Johnson Street, a distance of 219.79 feet to the northwest line of Lot 53, Amended Plat of North Tigardville Addition; thence N 42° 05' 45" E, along said northwest line of Lot 53, a distance of 645.17 feet to the westerly line of a Greenway Dedication as per Document No. 92014958, Washington County Deed Records; thence along said westerly line of Greenway Dedication the following four courses; thence S 32° 56' 44" E a distance of 40.58 feet; thence S 03° 52' 52" E a distance of 85.60 feet; thence S 0° 32' 56" E a distance of 59.64 feet; and thence S 07° 33' 33" E a distance of 151.19 feet to the northwesterly right-of-way of HWY 99 W; thence along said northwesterly right-of-way of HWY 99 W the following 5 courses; thence N 44° 08' 14" E a distance of 48.33 feet; thence N 07° 33' 33" W a distance of 27.78 feet; thence N 46° 23' 16" E a distance of 366.71 feet; thence N 49° 49' 08" E a distance of 29.37 feet; thence N 51° 23' 28" E a distance of 295.46 feet to the southerly right-of-way of SW Tigard Street; thence N 62° 37' 00" W, along the southerly right of way of SW Tigard Street, a distance of 20.82 feet; thence N 46° 55' 01" E, along the southerly right of way of SW Tigard Street, a distance of 11.00 feet to a point 20.00 feet south of the center line of SW Tigard Street; thence N 49° 55' 59" W, parallel with and 20.00 feet from the center line of SW Tigard Street (when measured at right angles), a distance of 99.33 feet; thence N 62° 33' 24" W, parallel with and 20.00 feet from the center line of SW Tigard Street (when measured at right angles), a distance of 820.72 feet to a point at the extension of the westerly right-of-way; thence N 36° 24' 01" E a distance of 240.58

feet to the point of intersection of the northerly right-of-way of SW Commercial Street, 30.00 feet from the center line of SW Commercial Street (when measured at right angles), with the extension of the westerly right-of-way of SW 95th Ave; thence S 62° 32' 35" E, parallel with and 30.00 feet from the centerline of SW Commercial Street (when measured at right angles), a distance of 594.81 feet to the east right-of-way of SW Lincoln Avenue to a point on a curve to the left; thence along said curve to the left with a radius of 9.49 feet, a central angle of 100° 21' 02" (a chord which bears S 14° 53' 25" E, 14.57 feet) and a length of 16.61 feet to the northerly right-of-way of SW Commercial Street; thence S 61° 24' 10" E, along said northerly right-of-way, a distance of 187.19 feet; thence S 55° 11' 17" E, along said northerly right-of-way, a distance of 54.14 feet; thence S 51° 43' 30" E, along said northerly right-of-way, a distance of 153.60 feet to the southeast line of the John L. Hinklin DLC; thence N 46° 44' 38" E, along said Hinklin DLC line, a distance of 1204.91 feet to point of beginning.

EXCEPTING THEREFROM, that tract of land being more particularly described as follows:

Commencing at the hereinabove described "Point A"; thence along said north line of Lot 1 Crow Park 217, S 64° 22' 46" W, a distance of 201.24 feet, more or less to the east right-of-way line of SW Garden Place and the True Point of Beginning of this exception area; thence along the easterly and southerly lines of said right-of-way, the following 17 courses, S 18° 46' 14" E, a distance of 339.42 feet to a point on a curve to the left; thence along said curve to the left with a radius of 641.49 feet, a central angle of 8° 34' 50" (a chord which bears S 23° 03' 39" E, 95.98 feet) and a length of 96.07 feet; thence S 27° 21' 04" E, 136.62 feet to a point on a curve to the left; thence along said curve to the left with a radius of 80.41 feet, a central angle of 33° 37' 42" (a chord which bears S 44° 09' 50" E, 46.52 feet) and a length of 47.19 feet to a point of compound curve to the left; thence along said curve to the left with a radius of 701.98 feet, a central angle of 10° 19' 57" (a chord which bears S 66° 08' 35" E, 126.42 feet) and a length of 126.59 feet to a point of compound curve to the left; thence along said curve to the left with a radius of 25.00 feet, a central angle of 50° 30' 14" (a chord which bears N 83° 26' 01" E, 21.33 feet) and a length of 22.04 feet to a point of reverse curve to the right; thence along said curve to the right with a radius of 50.00 feet, a central angle of 276° 18' 03" (a chord which bears S 16° 19' 49" E, 66.72 feet) and a length of 241.12 feet to a point of reverse

curve to the left; thence along said curve to the left with a radius of 25.00 feet, a central angle of 46° 05' 41" (a chord which bears N 48° 34' 00" W, 19.57 feet) and a length of 20.11 feet to a point of reverse curve to the right; thence along said curve to the right with a radius of 751.98 feet, a central angle of 10° 05' 07" (a chord which bears N 66° 34' 16" W, 132.19 feet) and a length of 132.36 feet to a point of reverse curve to the left; thence along said curve to the left with a radius of 100.00 feet, a central angle of 29° 44' 13" (a chord which bears N 76° 41' 46" W, 51.32 feet) and a length of 51.90 feet; thence S 88° 44' 12" W, 137.33 feet to a point on a curve to the left; thence along said curve to the left with a radius of 975.00 feet, a central angle of 4° 10' 53" (a chord which bears S 86° 38' 45" W, 71.14 feet) and a length of 71.16 feet; thence S 84° 33' 19" W, 202.40 feet to a point on a curve to the left; thence along said curve to the left with a radius of 70.00 feet, a central angle of 82° 23' 34" (a chord which bears S 43° 21' 24" W, 92.21 feet) and a length of 100.66 feet to a point of reverse curve to the right; thence along said curve to the right with a radius of 100.00 feet, a central angle of 72° 01' 50" (a chord which bears S 38° 10' 29" W, 117.60 feet) and a length of 125.72 feet to a point of reverse curve to the left; thence along said curve to the left with a radius of 32.00 feet, a central angle of 74° 27' 28" (a chord which bears S 36° 57' 30" W, 38.72 feet) and a length of 41.59 feet to a point of cusp; thence S 89° 43' 33" W, 2.00 feet to the east right-of-way line of S.W. Hall Boulevard; thence along said east right-of-way line on a curve to the left with a radius of 5,759.58 feet, a central angle of 1° 03' 14" (a chord which bears N 0° 48' 36" W, 105.95 feet) and a length of 105.95 feet to a point of cusp and the north right-of-way line of SW Garden Place; thence along said north right-of-way line on a curve to the left with a radius of 25.00 feet, a central angle of 53° 07' 42" (a chord which bears S 64° 49' 00" E, 22.36 feet) and a length of 23.18 feet to a point of compound curve to the left; thence along said curve to the left with a radius of 30.00 feet, a central angle of 86° 28' 16" (a chord which bears N 45° 23' 48" E, 41.10 feet) and a length of 45.28 feet to a point of reverse curve to the right; thence along said curve to the right with a radius of 120.00 feet, a central angle of 82° 23' 33" (a chord which bears N 43° 21' 27" E, 158.07 feet) and a length of 172.56 feet; thence along N 84° 33' 19" E, 373.15 feet, more or less to the southeast corner of Lot 6 Tigard Road Gardens; thence N 13° 37' 02" E, 556.65 feet, more or less to the True Point of Beginning.

Total area equals 229.35 acres, more or less.

# V Urban Renewal Projects

Urban renewal projects authorized under the Plan, which may be undertaken by the Agency, are described below. To preserve and enhance the Area’s natural resources, projects will be designed and implemented with consideration for ecologically sensitive areas and to minimize the impacts of development on the environment. Property acquisition may be required for these projects. Further, some of the projects described herein will require participation of other public agencies.

## A. Street Improvements

Street Improvements projects are designed to improve multimodal circulation and connectivity within downtown Tigard. The projects will also facilitate access between downtown and adjacent residential, commercial and employment areas. To create a pedestrian environment that encourages active uses such as shopping, entertainment and commercial business activity, utilities may be under-grounded concurrent with street improvements.

### 1. Ash Avenue Extension, Scoffins to Burnham, Including RR Crossing

The extension of Ash Avenue from Burnham Street to Commercial Street is a project under the Plan. A new railroad crossing will be developed as part of the project.

### 2. Scoffins Street/Hall Boulevard/Hunziker Re-Alignment

The re-alignment of the Scoffins Street/Hall Boulevard/Hunziker Road intersection is a project under the Plan. Currently, Scoffins Street and Hunziker are poorly aligned, which increases congestion and slows traffic at this three-way intersection.

### 3. Hall Blvd/Highway 99W Intersection Improvements

Improvements to the intersection of Hall Boulevard/Highway 99W are a project under the Plan. The project will improve multimodal circulation and safety and reduce congestion at this major intersection, which serves as an important gateway to downtown.

### 4. Greenburg Road/Highway 99W Intersection Improvements

The City has recently commissioned a study that will determine what improvements will be needed to reduce congestion and increase multimodal circulation at the intersection of Greenburg Road and Highway 99W. Tax increment revenues may be used to finance recommended intersection improvements.

### 5. Burnham Street Improvements

The reconstruction and widening of Burnham Street is a project under the Plan.



### 6. Center Street Improvements

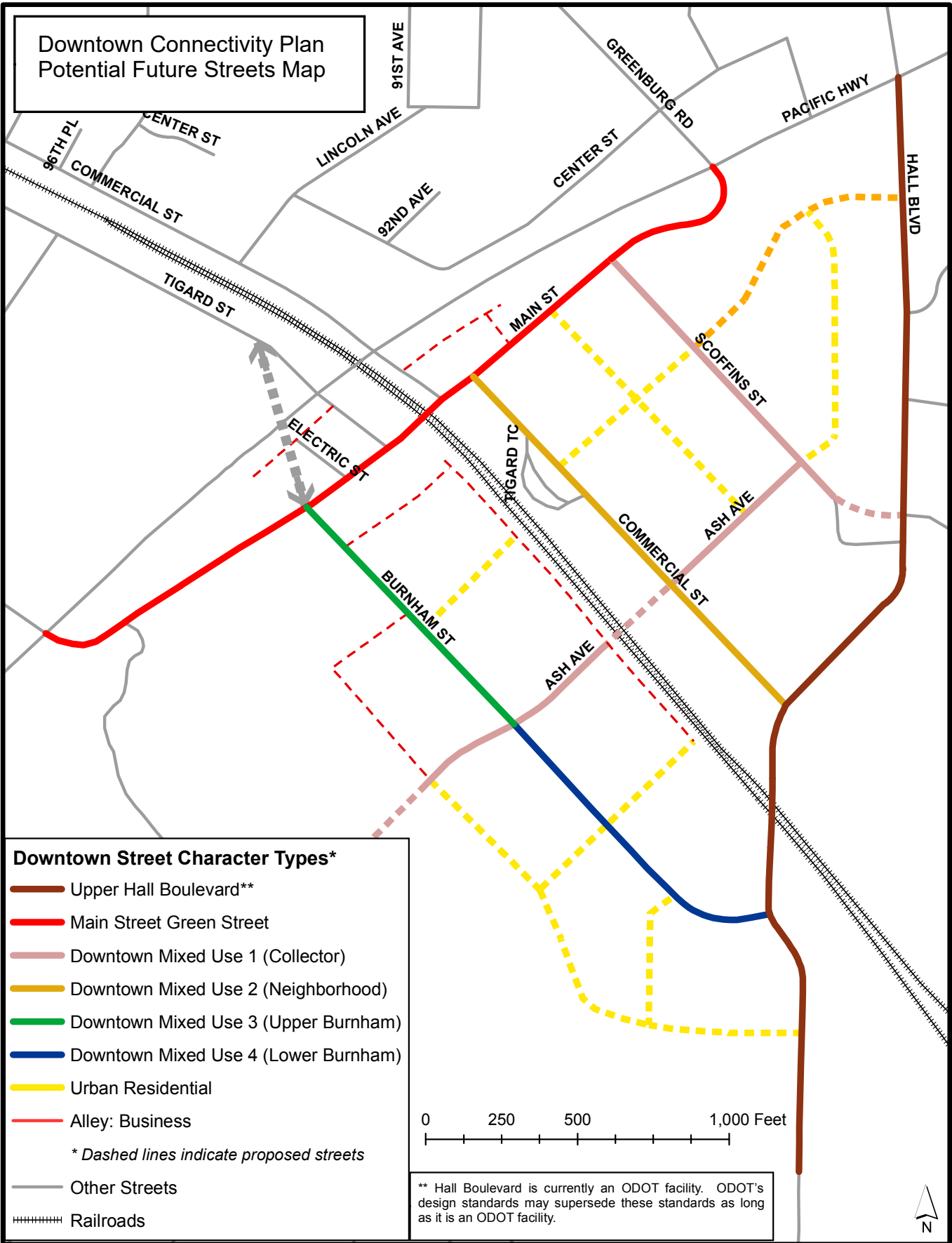
Upgrades and improvements to Center Street are a project under the Plan.

### 7. Construction of New Streets

Construction of new streets to provide connectivity within the Area, as identified by hash marks on Figure 2.



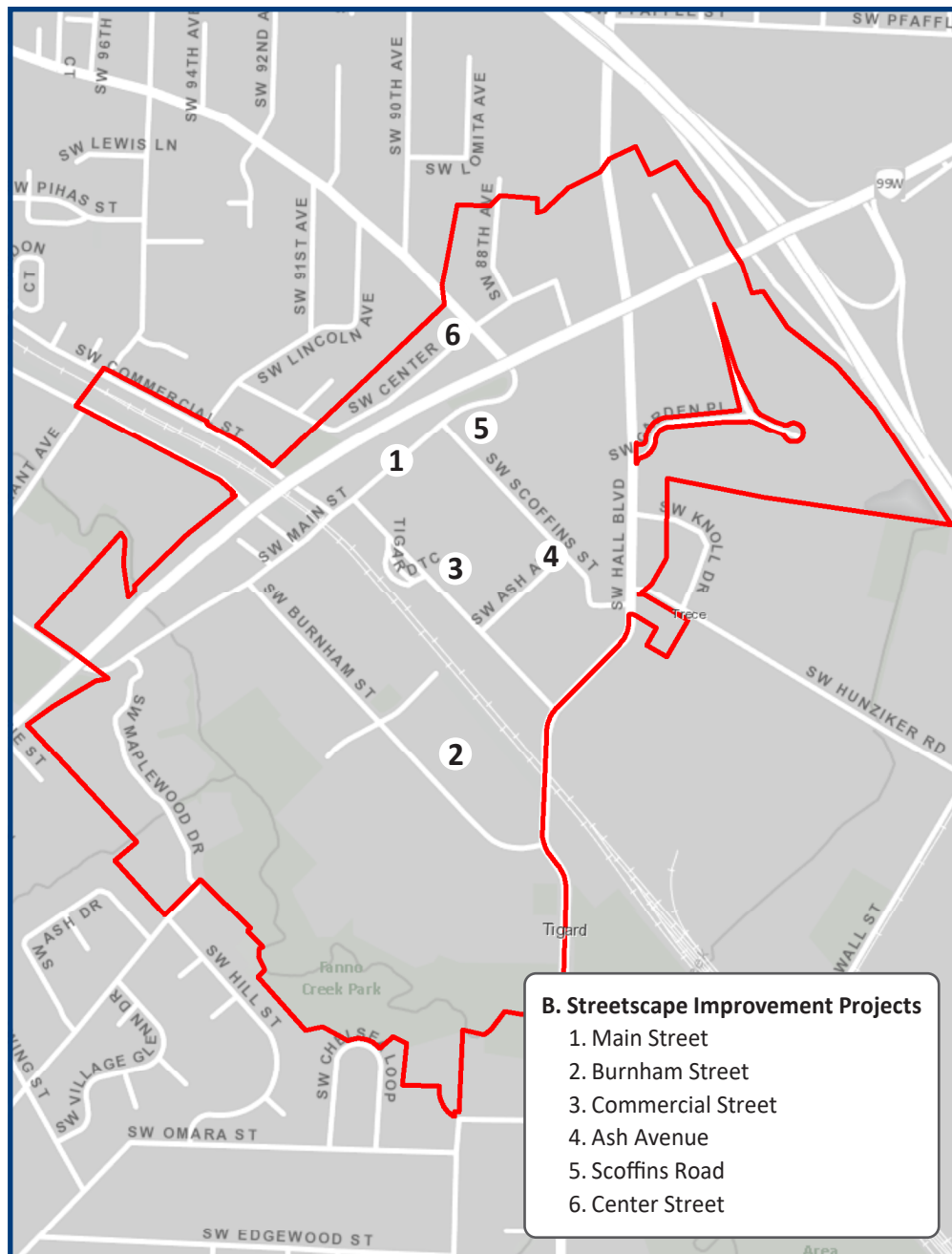
Downtown Connectivity Plan  
Potential Future Streets Map



## B. Streetscape Improvements

The Tigard Downtown Improvement Plan identifies landscaping features, street trees and street furniture as improvements that will enhance the physical appearance of downtown and attract a broader range of users, including shoppers, tourists and commercial employers. Streetscape improvements on the following streets in the downtown area are a Project under the Plan:

- |                      |                  |
|----------------------|------------------|
| 1. Main Street       | 4. Ash Avenue    |
| 2. Burnham Street    | 5. Scoffins Road |
| 3. Commercial Street | 6. Center Street |



**Figure 3: Urban Renewal Streetscape Improvement Projects**

## C. Bike/Pedestrian Facilities

Bike/Pedestrian Facilities are designed to facilitate safe and convenient multimodal access throughout the Urban Renewal Area.

### 1. Commuter Rail Access

The provision of pedestrian access to the proposed downtown Tigard commuter rail station from Burnham Street is a project under the Plan.

### 2. Hall Boulevard

This project will increase pedestrian access and safety by eliminating gaps in the sidewalk on the east side of Hall Boulevard and repairing sidewalks and curbs on both sides of Hall Boulevard as needed.

### 3. Scoffins Street

The installation of bicycle lanes and sidewalks on Scoffins Street, which currently lacks pedestrian and bicycle facilities, is a project under the Plan.

### 4. Tigard Street

This project will provide a new bike lane on the south side of Tigard Street and upgrade the existing bike lane on the north side to standard.

### 5. Highway 99W

The installation of contiguous sidewalks on both sides of Highway 99W and a grade-separated bicycle/pedestrian crossing at Greenburg Road to increase pedestrian and bicycle safety is a project under the Plan.

### 6. Center Street

The provision of sidewalks and bicycle lanes on Center Street is a project under the Plan.

### 7. Enhanced Pedestrian Bridge over Fanno Creek Connecting to Ash Avenue

The design and construction of an enhanced pedestrian bridge over Fanno Creek, connecting to Ash Avenue, is a project under the Plan. This project will facilitate access between residential neighborhoods west of Fanno Creek and downtown and will be designed to minimize impacts to sensitive areas and preserve wetlands buffers.

### 8. Conversion of Existing North Rail Corridor into a Multi-use Pedestrian Trail

The conversion of the existing north rail corridor into a multi-use pedestrian trail is a project under the Plan. This project will increase pedestrian access and provide new recreational opportunities for residents, workers and visitors to downtown. Key components of the project may include bio-swales, native vegetation, pervious pavement and low impact stormwater conveyance/treatment features that will distinguish downtown Tigard from other communities by promoting sustainable development.

### 9. Tigard Street/Grant Bicycle/Pedestrian Crossing

The design and construction of a new at-grade bicycle/pedestrian crossing that will extend from the intersection of Tigard Street and Grant Street (south of the railroad) to the north side of the railroad tracks is a project under the Plan. The crossing will facilitate circulation and access to downtown by non-motorized vehicles. Automobiles and other motorized vehicles will be prohibited.

### 10. Tigard Heritage Trail (Main Street to Hall Blvd.)

This project will increase pedestrian access and provide new recreational opportunities for residents, workers and visitors to downtown. The project will build a new path connecting Main Street to the existing multi-use trail that connects the Commuter Rail parking lot to Hall Boulevard, and include historical/educational installations and other amenities.

### 11. Fanno Creek Trail Improvements

Improvements to the Fanno Creek Trail within the Area will include new trail connections, lighting, accessibility improvements, boardwalks and wayfinding.





**Figure 4: Urban Renewal Bicycle/Pedestrian Projects**

## D. Parks

### 1. Fanno Creek Park Improvements

Upgrades and improvements to Fanno Creek Park, as well as the preservation and restoration of environmentally sensitive areas, is a project under the Plan.

### 2. Skateboard Park

The construction of a new skateboard park is a project under the Plan. The proposed location of the skateboard park is the City Hall parking lot.



## E. Public Spaces

### 1. Green Corridor/Urban Creek

The development of a green corridor/urban creek that will extend from the intersection of Highway 99W and Hall Boulevard through downtown and to Fanno Creek in a project under the Plan. Key components of the project may include bio-swales, native vegetation, pervious pavement and other low impact stormwater conveyance/treatment features.

### 2. Plazas

The design and construction of public plazas that will serve as public gathering spaces is a project under the Plan. This project will encourage a broader range of active and passive recreational uses in downtown and attract more residents and visitors to the area. The Universal Plaza project will provide a large public space that includes a water feature, covered area, connection to the Fanno Creek Trail, restrooms, and other amenities.

### 3. Urban Green Spaces

The development of high quality urban green spaces suitable for a range of recreational uses is a project under the Plan. Similar to the plazas project, this project will increase the overall livability and attraction of the downtown area. The urban green space will be designed to promote the preservation and restoration of environmentally sensitive areas.

### 4. Public Market

The design and development of a public market in the proposed public use area near Fanno Creek is a project under the Plan.

## **F. Public Facilities**

The Plan includes the following public facilities. Prior to the expenditure of tax increment revenues for any of these projects, the Agency will be required to adopt a Minor Amendment to the Plan (as provided in Section XII) explaining how the facility serves or benefits the Area, and further stating the proportion of the benefits of these facilities that will accrue to the Area and finding that the amount of the expenditure is proportional to the amount of benefit to the Area. Design and development will be a part of all proposed public facilities projects identified in the Plan.

### **1. Performing Arts Center**

The design and construction of a performing arts center in downtown Tigard is a project under the Plan. This project, which is recommended in the Tigard Downtown Improvement Plan, will provide new entertainment and recreation opportunities that will attract residents and out-of-town visitors to downtown.

### **2. Public Parking Facilities**

The design and construction of new public parking facilities is a project under the Plan. As new shopping, recreational and entertainment uses, including the proposed performing arts center and public market, are established in the downtown area, new public parking facilities will be needed to accommodate the anticipated increase in parking demand. This project includes structured parking that would jointly serve employment uses as well as visitors and customers to the downtown.

### **3. Post Office Relocation**

The relocation of the existing downtown post office is a project under the Plan.

### **4. Public Market Area**

The development of a public market area in the proposed public use area near Fanno Creek is a project under the Plan.

### **5. Public Restrooms**

The provision of public restrooms in public gathering spaces is a project under the Plan.



## G. Planning and Development Assistance

Offering the following types of planning and development assistance to support the development, redevelopment and rehabilitation of private property in the Area is a project under the Plan. Detailed rules and regulations for the administration of financial and technical assistance programs will be established by the Agency after adoption of the Plan in order to ensure that urban renewal funds are used in compliance with the Plan and for the agreed upon Plan purposes. The adoption and amendment of such programs, rules and regulations would not be considered changes to the Plan.

### 1. Rehabilitation/Redevelopment Grant/Loan Program

The Urban Renewal Plan authorizes loans and/or grants for property rehabilitation and redevelopment. Property to be improved may be residential or commercial. Loans may be at or below market rates, and assistance can include direct loans or guarantees of loans made by third parties.

### 2. New Development Grant/Loan Program

In addition to providing rehabilitation and redevelopment assistance, the Urban Renewal Plan authorizes loans and/or grants for new development. Property to be improved may be residential or commercial. Loans may be at or below market rates, and assistance can include direct loans or guarantees of loans made by third parties.

### 3. Technical Assistance Program

The Urban Renewal Plan authorizes technical assistance in the form of site studies, market studies, feasibility analyses, engineering and design and other activities directly related to development of property in the urban renewal area. Examples of such technical assistance may include structural analysis of downtown building to promote rehabilitation of underutilized buildings and relocation strategies for existing downtown businesses seeking to move to an alternative site within the urban renewal area.

### 4. Commercial Façade Improvement Loans

To create a distinct identity for downtown Tigard that is visually appealing and unified, the Urban Renewal Plan authorizes façade improvement loans for commercial development. Improvements will be used to enhance the architectural integrity and character of historic commercial buildings and storefronts in need of a “face lift.”

### 5. Affordable Housing Development Assistance

Grants and technical assistance to encourage new regulated affordable housing, and preservation of naturally occurring affordable housing.



## H. Real Property Acquisition

In addition to acquisition of real property, or any interest in real property, in conjunction with the Projects identified in paragraphs A through G., real property may be acquired as determined by the Agency to be necessary to further the Goals and Objectives of the City Center Renewal Plan and as provided in Section VIII, paragraph A. This includes acquisition of real property from willing sellers to support development or redevelopment of retail, office, housing and mixed use projects within the Area.

**1. Taxlot ID 2S12AC-00202; Burnham Street Property**

**2. Taxlots 2S102AD02800, 2S102AD02900, and 2S102AD03000; Burnham and Ash Avenue Properties**

**2. Taxlots 2S102AB0200 and 2S102AB02100 Main Street “Saxony Properties”**

## I. Real Property Disposition

In addition to disposal of real property, or any interest in real property, in conjunction with the Projects identified in paragraphs A through G., real property may be disposed of as determined by the Agency to be necessary to further the Goals and Objectives of the City Center Renewal Plan and as provided in Section VIII, paragraph A. This includes real property disposition to support development or redevelopment of retail, office, housing and mixed use projects within the Area.

**1. Taxlots 2S102AD02800, 2S102AD02900, and 2S102AD03000; Burnham and Ash Avenue Properties**

## J. Finance Fees and Plan Administration

This category allows for repayment of costs associated with implementation of the Plan, including but not limited to ongoing administration and financing costs associated with issuing long- and short-term debt, relocation costs, and other administrative costs.

## VI Relationship to Local Objectives

The Plan addresses local planning and development objectives contained in the City's Comprehensive Plan, Development Code, Transportation System Plan, Park System Master Plan and the Tigard Downtown Improvement Plan. Adopted in 1982 and last revised in January 2005, the Comprehensive Plan identifies goals and policy objectives that will promote growth that is both sustainable and supportive of the community's desire to maintain high livability standards. The City's Development Code is updated on an ongoing basis and the TSP was adopted in January 2002. The Park System Master Plan was adopted in July 1999.

Under the guidance of local residents, business owners and other community stakeholders, the City has undertaken the development of a long-range development plan for downtown Tigard. The Tigard Downtown Improvement Plan will provide a long range planning strategy for development in downtown Tigard.

### A. City of Tigard Community Development Code

The City of Tigard Community Development Code establishes zoning districts, which govern allowed uses and contain development standards. The Area encompasses property within the City's commercial, industrial, and parks and recreation zoning districts.

According to the City's Development Code, the purpose of commercial zoning districts is to implement the goals and policies of the comprehensive plan related to land use planning and economic development by:

- A. Ensuring that a full range of goods and services are available throughout the city so that residents can fulfill all or most of their needs within easy driving distance and, ideally, within easy walking and biking distance of their homes;
- B. Ensuring that a full range of economic activities and job opportunities are available throughout the city; and
- C. Minimizing the potential adverse impacts of commercial uses on residential uses by carefully locating and selecting the types of uses allowed in each commercial zone.

The purpose of Tigard's industrial zoning districts is to implement the goals and policies of the comprehensive plan related to land use planning and economic development by:

- A. Ensuring that a full range of economic activities and job opportunities are available throughout the city; and

- B. Minimizing the potential adverse impacts of industrial uses on nonindustrial uses by carefully locating and selecting the types of uses allowed in each industrial zone.

The purpose of Tigard's parks and recreation zoning district is to preserve and enhance publicly-owned open space and natural and improved parkland within the city. This zone is intended to serve many functions including:

- A. Providing opportunities for both active and passive recreational facilities to meet neighborhood, community, and regional needs;
- B. Providing contrast to the built environment;
- C. Providing opportunities to strengthen community identity, improve public health, and foster interactions between citizens;
- D. Providing economic development by creating a desirable public image and robust quality of life;
- E. Recognizing that publicly-owned parks have a special relationship to the community and are an important resource;



- F. Providing flexibility in the use and development of recreational facilities as the city responds to changes in demographics, program needs, and external regulatory requirements; and
- G. Allowing for the efficient implementation of plans and improvements to parks, recreational facilities, and open areas with appropriate reviews where compatibility issues may arise.

A detailed description of commercial, industrial, and parks and recreation zoning districts within the Area and corresponding development standards are described in Section VII below.

The Plan implements the public investments necessary to generate development that is consistent with Mixed-Use Central Business District, General Commercial District, Industrial Park District, and Parks and Recreation District. Further, the Plan will help ensure that the Area develops efficiently, with high quality, attractive development that creates an identity and sense of place unique to downtown Tigard.

## B. Tigard Comprehensive Plan Goals & Policies

(Revised 2017 Sub. Amendment)

### NATURAL RESOURCES AND HISTORIC AREAS

The Comprehensive Plan identifies policies intended to preserve and enhance the City’s natural areas, including wildlife habitat areas, wetlands sites and other environmentally sensitive areas. Further, natural features and open space policies call for the development of an adequate system of open space, recreation lands and facilities to maintain and improve community livability and the preservation and enhancement of historically and culturally significant resources.

Natural Areas policies supported by the Plan include:

#### Goal 5.1

Protect natural resources and the environmental and ecological functions they provide, and to the extent feasible, restore natural resources to create naturally functioning systems and high levels of biodiversity.

#### Policy 7

The City shall protect and restore riparian and upland habitats to the maximum extent feasible on public and private lands.

#### Goal 5.2

Goal 5.2: Promote the preservation and protection of historically and culturally significant resources.

The Plan identifies Parks, Public Spaces and Bicycle/ Pedestrian Facilities projects, including but not limited to the Fanno Park Improvements, Urban Creek/ Green Corridor and Urban Green Spaces projects, which will further the Comprehensive Plan’s Natural Areas policy objectives. In addition to preserving and upgrading existing parks and natural areas such as Fanno Creek Park, the Plan will facilitate the creation of “green” amenities and pedestrian/bicycle facilities that will provide new active and passive recreational opportunities for residents, downtown workers and visitors and improve connectivity between downtown and adjacent neighborhoods.

### PARKS, RECREATION, TRAILS, AND OPEN SPACE

The Comprehensive Plan addresses access to parks, recreation, trails, and open space that enhance the livability of a community and contributes to the well-being of its residents.

Parks policies supported by the Plan include:

#### Goal 8.1

Provide a wide variety of high quality park and open spaces for all residents, including both developed areas with facilities for active recreation and undeveloped areas for nature oriented recreation and the protection and enhancement of valuable natural resources within the parks and open space systems.

#### Policy 1

Tigard shall acquire, develop and maintain a diverse system of parks, trails, open space and recreational facilities that are safe, functional and accessible to all of its population.

## **Goal 8.2**

Create a Citywide network of interconnected on- and off-road pedestrian and bicycle trails.

### **Policy 1**

The City shall create an interconnected regional and local system of on- and off-road trails and paths that link together neighborhoods, parks, open spaces, major urban activity centers and regional recreational opportunities utilizing both public property and easements on private property.

The Plan includes multiple projects that support the City's park system vision and recommendations. In particular, the Fanno Creek Park Improvements and Urban Green Spaces projects will upgrade and increase multimodal access to existing parks and open space areas and create new green space and recreational areas that will draw residents, shoppers and visitors to downtown Tigard. The Plan includes additional trail connections through the Tigard Heritage Trail and Fanno Creek Trail projects and the development of Universal Plaza, a central gathering place for residents and visitors to Tigard.

## **ECONOMIC DEVELOPMENT**

The Comprehensive Plan identifies policies intended to diversify and improve Tigard's economic and employment base, including specific policies that address economic needs in the Central Business District.

Economic policies supported by the Plan include:

### **Goal 9.1**

Develop and maintain a strong, diversified, and sustainable local economy.

#### **Policy 1**

The City shall establish strategies to retain and encourage the growth of existing businesses.

#### **Policy 5**

The City shall promote well-designed and efficient development and redevelopment of vacant and underutilized industrial and commercial lands.

One of the Plan's stated goals is to "Promote high quality development of retail, office and residential uses that support and are supported by public streetscape, transportation, recreation and open space investments." The Plan identifies intersection improvements, such as the Hall Blvd/99 W Intersection Improvements project, road widening and realignment projects and other street projects that will improve circulation and access in and around downtown. In addition, the Plan authorizes streetscape projects and pedestrian/bicycle improvements that will make downtown safer and more accessible to pedestrians and bicyclists by filling in gaps in the existing sidewalk system, providing new or upgraded bike lanes, and establishing new multiuse trails and pedestrian crossings. Finally, the Plan includes parks, public spaces and public facilities projects that will make downtown a more appealing place to do business and facilitate the transition of existing industrial and auto-oriented uses to locations outside of the Central Business District.

## HOUSING

The Comprehensive Plan identifies the provision of high quality housing of varying densities, types and affordability levels as a critical long range planning goal.

Tax increment revenues generated under the Plan may be used to fund development and technical assistance programs that will facilitate residential development that meets the diverse housing needs of Tigard's citizens, as prescribed below:

### Goal 10.1

Provide opportunities for a variety of housing types to meet the diverse housing needs of current and future City residents.

### Policy 1

The City shall adopt and maintain land use policies, codes, and standards that provide opportunities to develop a variety of housing types that meet the needs, preferences, and financial capabilities of Tigard's present and future residents.

### Policy 5

The City shall provide for high and medium density housing in areas such as town centers (Downtown), regional centers (Washington Square), and along transit corridors where employment opportunities, commercial services, transit, and other public services necessary to support higher population densities are either present or planned for in the future.

In addition to financing the programs described in Section IV, the Plan includes public improvements projects that will make the Area a more attractive and viable location for new, high quality medium- and high-density residential development in downtown Tigard.

## TRANSPORTATION

The Comprehensive Plan identifies policies that are designed to provide safe and efficient multimodal circulation and access within downtown Tigard and between downtown and adjacent neighborhoods.

Transportation policies supported by the Plan include:

### Goal 12.3

Provide an accessible, multi-modal transportation system that meets the mobility needs of the community.

### Policy 4

The City shall support and prioritize bicycle, pedestrian, and transit improvements for transportation disadvantaged populations who may be dependent on travel modes other than private automobile.

### Policy 6

The City shall require development adjacent to transit routes to provide direct pedestrian accessibility.

### Policy 8

The City shall design all projects on Tigard city streets to encourage pedestrian and bicycle travel.

### Goal 12.4

Maintain and improve transportation system safety.

### Policy 2

The City shall coordinate with appropriate agencies to provide safe, secure, connected, and desirable pedestrian, bicycle, and public transit facilities.

In conjunction with proposed street improvements, the Plan provides for new bike lanes and sidewalks as well as upgrades to inadequate bicycle and pedestrian facilities. These projects will increase multimodal access and circulation throughout the Area. Further, to improve neighborhood livability and create a visually appealing streetscape environment that draws residents and visitors to downtown and promotes more active commercial, recreation and entertainment uses, landscape improvements, street trees, street furniture and other streetscape improvements are identified as key components of the Plan.



## **SPECIAL PLANNING AREAS – DOWNTOWN**

The Comprehensive Plan identifies downtown Tigard and the Central Business District as a Special Area of Concern. Existing uses include a mix of older, substandard commercial and residential development, and industrial buildings that do not conform to the Comprehensive Plan's long term vision for downtown Tigard. To make downtown a more attractive destination for shopping, dining and a variety of entertainment and recreational activities, the Plan includes transportation, streetscape, public facilities and public spaces projects designed to create a visually distinct, unified character.

The Plan also supports development and technical assistance programs designed to help local business and property owners rehabilitate and upgrade substandard buildings and create new quality development in downtown. The Plan supports the following Special Area of Concern policies:

### **Goal 15.1**

The City will promote the creation of a vibrant and active urban village at the heart of the community that is pedestrian oriented, accessible by many modes of transportation, recognizes natural resources as an asset, and features a combination of uses that enable people to live, work, play, and shop in an environment that is uniquely Tigard.

### **Goal 15.2**

Facilitate the development of an urban village.

### **Policy 5**

Downtown design, development and provision shall emphasize public safety, accessibility, and attractiveness as primary objectives.

### **Goal 15.4**

Develop comprehensive street and circulation improvements for pedestrians, automobiles, bicycles, and transit.

### **Policy 1**

The downtown shall be served by a complete array of multi-modal transportation services including auto, transit, bike, and pedestrian facilities.

### **Policy 5**

Streetscape and public area design shall focus on creating a pedestrian friendly environment without the visual dominance by automobile-oriented uses.

Proposed pedestrian and bicycle improvements, such as the Commuter Rail Access and Tigard Street/Grant Pedestrian/Bicycle Crossing projects, will provide safe and convenient pedestrian access to local shops and transit. In addition, streetscape improvements along Main Street, Burnham Street, Commercial Street and other Area roadways will make downtown a more accommodating, pedestrian-oriented commercial district than it is today. Lastly, public facilities projects such as the Performing Arts Center and Public Market will generate support for new and existing businesses that provide entertainment and recreational options for downtown visitors.

## C. Transportation System Plan Goals and Policies

(Revised 2017 Sub. Amendment)

Adopted in 2002, the TSP identifies goals and policy objectives intended to create a transportation system that enhances community livability and facilitates safe and convenient multimodal access to Tigard residents and visitors. The Plan's goals, objectives and transportation infrastructure projects directly address or correlate to planning needs identified in the TSP's goals and policies. Of particular relevance to the Plan are the following transportation system goals and policies, identified in Chapter 2 of the TSP:

### TRANSPORTATION SYSTEM PLAN

#### Goal 2

Transportation Efficiency – Develop and maintain a transportation system for the efficient movement of people and goods.

#### Policy 4

The city shall design arterial routes, highway access, and adjacent land uses in ways that facilitate the efficient movement of people, goods, and services.

#### Policy 9

The city shall require the provision of appropriate parking in balance with other transportation modes.

#### Goal 3

Multi-modal Transportation System – Provide an accessible, multi-modal transportation system that meets the mobility needs of the community.

#### Policy 5

The city shall require development adjacent to transit routes to provide direct pedestrian accessibility.

#### Policy 7

The city shall design all projects on Tigard city streets to encourage pedestrian and bicycle travel.

#### Goal 4

Safe Transportation System – Maintain and improve transportation system safety.

#### Policy 2

The city shall coordinate with appropriate agencies to provide safe, secure, connected and desirable pedestrian, bicycle, and public transit facilities.



The Plan includes streetscape improvements and bicycle/pedestrian system improvements designed to encourage alternative modes of transportation to the automobile. By filling gaps in the existing sidewalk system, installing new bike lanes and upgrading existing bikeways to standard, the Plan will help create a complete system of bicycle and pedestrian facilities that enables pedestrians and bicyclists to commute safely and efficiently to and within downtown.

The Plan includes street improvements that will address motor vehicle needs in and around downtown Tigard. Projects such as the Scoffins Street/Hall Boulevard/Hunziker Realignment and Highway 99W intersection improvements will reduce congestion and improve circulation while creating a safer environment for drivers, pedestrians and bicyclists. The Plan includes trail connections through the Tigard Heritage Trail and Fanno Creek Trail projects and provides funding for the construction of new streets providing connectivity in the Area. The Plan also provides funding for a parking structure to serve employment uses as well as visitors and customers to the Downtown.

## D. City of Tigard Park System Master Plan

The City of Tigard Park System Master Plan is guided by the following vision:

### PARKS, RECREATION, TRAILS, AND OPEN SPACE

#### Goal 1

Provide a wide variety of high quality park and open spaces for all residents, including both:

- Developed areas with facilities for active recreation; and
- Undeveloped areas for nature-oriented recreation and the protection and enhancement of valuable natural resources within the parks and open space system.

#### Goal 2

Create a Citywide network of interconnected on- and off-road pedestrian and bicycle trails.

#### Goal 3

Provide Tigard residents with a broad range of recreational, cultural and educational activities.

The Plan includes multiple projects that support the City's park system vision and recommendations. In particular, the Fanno Creek Park Improvements and Urban Green Spaces projects will upgrade and increase multimodal access to existing parks and open space areas and create new green space and recreational areas that will draw residents, shoppers and visitors to downtown Tigard. The Plan includes additional trail connections through the Tigard Heritage Trail and Fanno Creek Trail projects and the development of Universal Plaza, a central gathering place for residents and visitors to Tigard.

#### Goal 8.2

Create a Citywide network of interconnected on- and off-road pedestrian and bicycle trails.

#### Policy 1

The City shall create and interconnected regional and local system of on- and off-road trails and paths that link together neighborhoods, parks, open spaces, major urban activity centers and regional recreational opportunities utilizing both public property and easements on private property.

The Plan includes multiple projects that support the City's park system vision and recommendations. In particular, the Fanno Creek Park Improvements and Enhanced Pedestrian Bridge, Urban Creek/Green Corridor and Urban Green Spaces projects will upgrade and increase multimodal access to existing parks and open space areas and create new green space and recreational areas that will draw residents, shoppers and visitors to downtown Tigard.

## E. Tigard Downtown Improvement Plan

The Tigard Downtown Improvement plan is guided by four primary objectives:

"First and foremost, the TDIP seeks to carry out the City Council's goal to revitalize Downtown Tigard. Second, the TDIP is a downtown "improvement" plan, one that builds upon the good "bones" of the current Downtown area, and that builds upon the sound foundation of community-based planning to serve as the "master conceptual plan" for the area. Third, an overarching objective of the Plan is to ensure that Downtown Tigard will serve the community's stated future needs for an active, mixed use "urban village". Finally, the TDIP must meet the objectives of the Metro Functional Plan for a Town Center, as that plan designates Tigard's downtown area as a Town Center."

The Tigard Downtown Improvement Plan provides a vision, design guidelines and a series of catalyst projects that will foster development that is compatible with the "urban village" concept. The Plan supports projects and programs that will facilitate the implementation of the prescribed catalyst projects, many of which are included in the Urban Renewal Projects and Programs section.

## F. Affordable Housing Plan

In 2019 the City of Tigard adopted the Affordable Housing Plan – Tigard Housing Strategy Implementation Plan. The purpose of the Tigard Housing Strategy Implementation Plan (THSIP) is to identify strategies and implementation steps needed to increase the supply and affordability of housing within the City of Tigard. The outcome of the project will be recommendations for adoption of housing strategies and policies, including amendments to municipal and development code, to implement an Affordable Housing Plan. The THSIP identified tools to assist in the development of affordable housing, one of which was tax increment funds.



The Plan includes a project category of Affordable Housing Development Assistance to provide grants and technical assistance to help encourage the development of affordable housing in the Area.

## **G. City of Tigard Strategic Plan 2020–2025**

The City of Tigard Strategic Plan was adopted by City Council on September 22, 2020. The Vision of the Plan is: Tigard: An equitable community that is walkable, healthy, and accessible for everyone. These are the strategic priorities and supporting objectives and actions from the Strategic Plan that connect to the City Center Urban Renewal Plan:

### **Strategic Priority 2**

#### **Create a well-connected, attractive, and accessible pedestrian network.**

**2.1** *Create a well-connected pedestrian network that links all Tigard residents and businesses.*

**2.1 C.** *Identify and pursue new funding sources to build the pedestrian network.*

**2.1 D.** *Bring parks and trailheads within a 10-minute walk of every Tigard resident.*

**2.1 E.** *Expand the pedestrian network annually.*

**2.2** *Tigard’s pedestrian network is attractive accessible, safe and well-maintained.*

**2.2 B.** *Design the trail system to serve both recreational and active transportation purposes.*

### **Strategic Priority 3**

#### **Ensure development and growth support the vision.**

**3.1** *Pursue land development that maximizes public health benefits while increasing connection between people and community destinations.*

**3.1 B.** *Locate and grow businesses to support walkability, connectivity, and accessibility for all business locations.*

**3.1 C.** *Build mixed-use development that is inclusive of housing, shopping, employment, services and integrates transportation options.*

**3.1 D.** *Fully implement the City’s Complete Streets policy.*

**3.1 G.** *Invest in public spaces that equitably serve the city’s diverse residents, workers, and visitors.*

**3.2** *Focus development-associated resources in parts of the city that have the capacity to serve, house, employ and attract the most people with the least impact on Tigard’s natural systems and the climate.*

**3.2 B.** *Facilitate Transit Oriented Development (TOD) that supports employment, housing, and community services.*

**3.3** *Understand the effects of development on vulnerable Tigard residents and mitigate those impacts within projects and over time.*

**3.3 C.** *Support a balanced, diverse mix of business sectors and employment opportunities.*

**3.3 D.** *Ensure transportation investments and improvements are providing equitable benefits and impact to the entire population.*

**3.3 E.** *Advance equitable economic opportunity.*

**3.4** *Proactively intervene as necessary to meet the housing needs of all community members.*

**3.4 A.** *Prioritize funds to support the creation and retention of affordable housing in Downtown Tigard, the Tigard Triangle and Washington Square.*

**3.4 D.** *Increase the housing mix in the city to meet the needs of smaller households, including singles, young families, and older adults.*

The City Center Urban Renewal Plan conforms to the City of Tigard Strategic Plan and implements many portions of the Strategic Plan. The Plan helps implement the strategic priority to “Create a well-connected and accessible pedestrian network” as projects provide funding for increased trails and for new streets providing connectivity in the Area. The Plan helps implement the strategic priority “Ensure development and growth supports the vision” as it includes the development of the Universal Plaza, a central gathering place for Tigard residents. In addition, the Plan provides structured parking and assistance for new mixed-use development including affordable housing development.

## **VII** Proposed Land Uses

Land uses within the Area are governed by the City of Tigard Development Code. The Development Code establishes zoning districts that implement the Tigard Comprehensive Plan. The districts govern the allowed uses and contain development standards.

### **General/Commercial CG**

The C-G zone is designed to accommodate a full range of retail, office, and civic uses with a citywide and even regional trade area. Except where nonconforming, residential uses are limited to mixed-use developments. A wide range of uses, including but not limited to adult entertainment, automotive equipment repair and storage, mini-warehouses, utilities, heliports, medical centers, major event entertainment, and gasoline stations, are allowed conditionally.

### **Mixed Use Central Business District U-CBD**

The MU-CBD zone is designed to provide a pedestrian-friendly urban village in downtown Tigard. A wide variety of commercial, civic, employment, mixed-use, apartments, and rowhouses are allowed.

### **Industrial Park I-P**

The I-P zone provides appropriate locations for combining light manufacturing, office, and small-scale commercial uses, such as restaurants, personal services, and fitness centers, in a campus-like setting with no nuisance characteristics such as noise, glare, odor, or vibration.

### **Parks and Recreation Zone PR**

The Parks and Recreation (PR) zone is applicable to all city-owned lands intended as parks, open space, and recreational facilities and may be applied within all comprehensive plan designations. City-owned parks, open space, and recreational facilities located in a plan district may retain or receive other than a PR zone designation if it better furthers the goals of the plan district. In addition, other public agencies may request a PR zone designation for areas that meet the purpose of the zone.

# VIII Property Acquisition and Disposition

The Plan authorizes the acquisition and disposition of property as described in this section. Property includes any and all interests in property, including fee simple ownership, lease, easements, licenses or other rights to use. Tri Met property - tax lot numbers 2S102AA04800 and 2S102AA04801

## A. Property Acquisition – From Willing Sellers

The Plan authorizes the Agency acquisition of any interest in property within the Area, including fee simple interest, to support private redevelopment, only in those cases where the property owner wishes to convey such interests to the Agency. The Plan does not authorize use of the power of eminent domain to acquire property for private redevelopment.

Property acquisition for those public improvements projects authorized in Section IV will be required. The Agency is not granted eminent domain authority under the Plan. Therefore, if the Agency cannot acquire the property needed for the described public improvements through negotiation and voluntary sale, the acquisition will be undertaken by the City of Tigard or other public entity under its independent eminent domain authority.

Property acquisition from willing sellers may be required to support development of retail, office, housing and mixed use projects within the Area.

1. 2S102AC00202 (Ferguson)
2. 2S102AD02800 (Ash/Burnham)
3. 2S102AD02900 (Ash/Burnham)
4. 2S102AD03000 (Ash/Burnham)
5. 2S102AB02000 (Main St. at Fanno)
6. 2S102AB02100 (Main St. at Fanno)
7. Area of land adjacent to 12562 SW Main Street
8. Strip of land adjacent to 9270 SW Maplewood Drive
9. 2S102AA04800 (TriMet)
10. 2S102AA04801 (TriMet)

## B. Land Disposition

The Agency may dispose of property acquired under the Plan by conveying any interest in property acquired pursuant to Subsection VIII A. Property shall be conveyed at its fair reuse value. Fair reuse value is the value, whether expressed in terms of rental or capital price, at which the urban renewal agency in its discretion determines such land should be made available in order that it may be developed, redeveloped, cleared, conserved or rehabilitated for the purposes specified in such plan. Because fair reuse value reflects limitations on use of the property to those purposes specified in the Plan, the value may be lower than the property's fair market value.

Property disposition may be required to support development of retail, office, housing and mixed use projects within the Area.

1. 2S102AD02800 (Ash/Burnham)
2. 2S102AD02900 (Ash/Burnham)
3. 2S102AD03000 (Ash/Burnham)
4. 2S102AB02000 (Main St. at Fanno)
5. 2S102AB02100 (Main St. at Fanno)
6. Area of land adjacent to 12562 SW Main Street
7. Strip of land adjacent to 9270 SW Maplewood Drive



## **IX** Relocation Methods

As described in Section VIII, the Plan authorizes the acquisition of property by willing sellers only. Relocation benefits must be paid for any public acquisition, whether the acquisition is voluntary or involuntary. Therefore, before the Agency acquires any property, the Agency will adopt relocation regulations.

# **X** Tax Increment Financing of Plan

Tax increment financing consists of using annual tax increment revenues collected by the Agency to make payments on debt incurred by the Agency, usually in the form of tax increment bonds. The proceeds of the bonds are used to pay for the urban renewal projects authorized in the Plan. Debt, including bonds, may be both long-term and short-term, and does not require voter approval.

Tax increment revenues equal most of the annual property taxes imposed on the cumulative increase in the total assessed value within an urban renewal area over the total assessed value at the time an urban renewal plan is adopted. (Under current law, the property taxes for general obligation (“GO”) bonds and local option levies approved after October 6, 2001 are not included in tax increment revenues.)

## **A. General Description of the Proposed Financing Methods**

The Plan will be financed using a combination of revenue sources. These include:

- Tax increment revenues;
- Advances, loans, grants and any other form of financial assistance from the Federal, State or local governments or other public body;
- Loans, grants, dedications or other contributions from private developers and property owners; and
- Any other source, public or private.

Revenues obtained by the Agency will be used to pay or repay costs, expenses, advancements and indebtedness incurred in planning or undertaking project activities or otherwise exercising any of the powers granted by ORS Chapter 457 in connection with the implementation of this Plan.

## **B. Tax Increment Financing and Maximum Indebtedness**

The Plan may be financed, in whole or in part, by tax increment revenues allocated to the Agency as provided in ORS Chapter 457. The ad valorem taxes, if any, levied by a taxing district in which all or a portion of the Area is located, shall be divided as provided in section 1c, Article IX of the Oregon Constitution, and ORS 457.440. Amounts collected pursuant to ORS 457.440 shall be deposited into the unsegregated tax collections account and distributed to the Commission based upon the distribution schedule established under ORS 311.390.

The maximum amount of indebtedness that may be issued or incurred under the Plan, based upon good faith estimates of the scope and costs of projects in the Plan and the schedule for their completion is Forty-Two Million Eight Hundred Thousand dollars and No Cents (\$42,800,000). This amount is the principal of such indebtedness and does not include interest or indebtedness incurred to refund or refinance existing indebtedness.

## **C. Prior Indebtedness**

Any indebtedness permitted by law and incurred by the Agency or the City of Tigard in connection with the preparation of this Plan or prior planning efforts related to this Plan may be repaid from tax increment revenues from the Area when and if such funds are available.

## **D. Impact of Tax Increment Financing on Public Schools**

This Plan has been adopted with consideration of information in the Report accompanying the Plan regarding the impact of tax increment financing on the K-12 Public School system. Under current law providing for substantial state funding of K-12 schools, the tax increment financing of this Plan has minimal impacts on the revenues received by the Tigard Tualatin School District.

## **XI** Duration of Plan

No new indebtedness to be repaid with tax increment revenues may be incurred after the twenty-ninth anniversary of the effective date of the Plan. As is common practice in urban renewal plans in Oregon, tax increment revenues may continue to be collected beyond this date. Collection may continue until it is found that deposits in the Commission's debt service fund are sufficient to fully pay principal and interest on indebtedness issued during the twenty years following the effective date of the Plan, either through direct payment of the indebtedness or by payment of principal and interest on bonds or notes issued to finance the indebtedness. Tax increment revenues collected after the twenty-ninth anniversary of the Plan (FY 2034/2035) may only be used to retire outstanding debt. The Plan will be effective on the date that the County certifies the results of the election at which the Tigard voters approve the measure that referred an ordinance approving an urban renewal plan to the Tigard voters.



## **XII** Future Amendments to Plan

The Charter of the City of Tigard (Section 47) requires that the City Council refer to Tigard voters the ordinance approving an urban renewal plan at a regular or special City election held in May or November. It further requires that amendments to an urban renewal plan that “would or could involve the levying of a tax on properties outside the urban renewal area to pay the debts or obligations to be incurred in carrying out the plan” must be similarly approved by Tigard voters (Section 48). Though the tax increment financing of the Plan does not involve levying of a tax, amendments that increase the maximum amount of indebtedness may increase the amount of tax increment revenues. For this reason, such amendment is classified as a Substantial Amendment Requiring Voter Approval, as discussed in this section.

### **A. Substantial Amendments**

Amendments that increase the maximum indebtedness of the Plan and add land to the urban renewal area that totals more than 1% of the total plan area are classified as substantial amendments.

#### **1. Substantial Amendments Requiring Voter Approval**

Substantial Amendments Requiring Voter Approval consist of increasing the maximum amount of indebtedness. Such amendments shall require City Council approval by non-emergency ordinance and an affirmative vote when referred to Tigard voters for approval.

#### **2. Substantial Amendments Not Requiring Voter Approval**

Substantial Amendments Not Requiring Voter Approval consist of adding land to the urban renewal area that totals not more than 1% of the original plan area.

Substantial amendments as described under Subsection XII A require the same notice, hearing and approval procedure required of the original urban renewal plan, including public involvement, consultation with taxing districts, presentation to the Planning

Commission, special notice to City of Tigard households of a hearing by the City Council on the ordinance adopting the substantial amendment, and adoption of the amendment by non-emergency ordinance.

### **B. Council Approved Amendments**

Council-Approved Amendments consist solely of the following amendments:

- Material changes to the goals and objectives of the Plan.
- Addition or expansion of a project that adds a cost in 2005 dollars of more than \$500,000 and is materially different from projects previously authorized in the Plan.
- Extending the duration of the Plan.

Council-Approved amendments require both the approval by the Agency by resolution and approval of the City Council. The City Council may approve the amendment by resolution.

### **C. Minor Amendments**

Minor Amendments are amendments that are neither Substantial Amendments nor Council-Approved amendments. Minor amendments require approval by the Agency by resolution.

### **D. Amendments to the City of Tigard Comprehensive Plan and/or Development Code**

Amendments to the City of Tigard Comprehensive Plan and/or Development Code that affect the Urban Renewal Plan and/or the Urban Renewal Area do not require separate approval by the Agency or City Council, but when such amendments are adopted, the Plan is deemed to have been revised to be consistent with such amendments.

# List of Participants

*in developing the City Center Urban Renewal Plan*

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TIGARD CITY CENTER

# Urban Renewal Plan

